# COUNTY COUNCIL OF BALTIMORE COUNTY, MARYLAND Legislative Session 2013, Legislative Day No. <u>2</u>

### Bill No. <u>6-13</u>

Mr. <u>Tom Quirk</u>, Chairman By Request of County Executive

## By the County Council, January 22, 2013

# A BILL ENTITLED

AN ACT concerning

Health Care Review Committee

FOR the purpose of establishing in county statutory law that the Health Care Review Committee is the sole bargaining agent for health care for county employees; providing that health benefits shall be uniform for all categories of employees; providing that certain disputes between the Health Care Review Committee and the County Administration may be resolved through the mediation, fact-finding and Arbitration panel processes; providing for the effective date of a portion of this Act; providing for a limitation on the intent of this Act; and generally relating to the powers and duties of the Health Care Review Committee.

# EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter stricken from existing law. Strike out indicates matter stricken from bill. Underlining indicates amendments to bill.

### By adding

Sections 4-3-501 through 4-3-504 Article 4. Human Resources Baltimore County Code, 2003

By repealing and reenacting, with amendments

Sections 4-5-401, 4-5-405(a), 4-5-406(a), (b), (d), and (e), and 4-5-407 Article 4. Human Resources Baltimore County Code, 2003

By repealing and reenacting, with amendments

Section 4-5-401 (as amended in Section 1 of this Act) Article 4. Human Resources Baltimore County Code, 2003

# 1 SECTION 1. BE IT ENACTED BY THE COUNTY COUNCIL FOR BALTIMORE

- 2 COUNTY, MARYLAND, that the Laws of Baltimore County shall read as follows:
  - Article 4. Human Resources
- 4 SUBTITLE 5. HEALTH CARE REVIEW COMMITTEE.
- 5 § 4-3-501.

- 6 (A) THE PURPOSE OF THIS SUBTITLE IS TO ESTABLISH IN THE CODE THAT
- 7 THE HEALTH CARE REVIEW COMMITTEE IS THE SOLE HEALTH CARE
- 8 BARGAINING AGENT FOR COUNTY EMPLOYEES.

1								
1 (	B) I	THE FURTHER	INTENT	OF THIS	SUBITIL	E IS TO A	ACKNOWL	EDGE THAT,

- 2 SINCE AT LEAST 1994, AS EMBODIED IN NUMEROUS MEMORANDA OF
- 3 UNDERSTANDING AND BY AGREEMENT OF SUCCESSIVE COUNTY
- 4 ADMINISTRATIONS AND EMPLOYEE ORGANIZATIONS, THE HEALTH CARE
- 5 REVIEW COMMITTEE HAS BEEN THE SOLE HEALTH CARE BARGAINING AGENT
- 6 FOR COUNTY EMPLOYEES.
- 7 § 4-3-502.
- 8 THERE IS A HEALTH CARE REVIEW COMMITTEE AS ESTABLISHED IN THE

9 MEMORANDA OF UNDERSTANDING BETWEEN THE COUNTY ADMINISTRATION

- 10 AND THE EMPLOYEE ORGANIZATIONS.
- 11 § 4-3-503.

12 (A) THE EMPLOYEE REPRESENTATIVES ON THE HEALTH CARE REVIEW
13 COMMITTEE SHALL COLLECTIVELY BE CONSIDERED THE BARGAINING AGENT
14 ON HEALTH CARE ISSUES.

(B) THE HEALTH CARE REVIEW COMMITTEE SHALL ENSURE THAT HEALTH
BENEFITS OFFERED TO EMPLOYEES WHO ARE COVERED BY THE HEALTH
INSURANCE FUND ARE UNIFORM ACROSS ALL CATEGORIES OF EMPLOYEES
COVERED.

1 § 4-3-504.

2	(A) IF THE COUNTY ADMINISTRATION AND THE HEALTH CARE REVIEW
3	COMMITTEE ARE UNABLE TO REACH AN AGREEMENT ON HEALTH BENEFITS TO
4	BE OFFERED TO EMPLOYEES BY FEBRUARY 1, THEY SHALL SUBMIT THEIR
5	DISPUTE TO THE MEDIATION, FACT-FINDING, AND ARBITRATION PANEL
6	PROCESSES IN §§ 4-5-402 THROUGH 4-5-407 OF THIS ARTICLE.
7	(B) THE HEALTH CARE REVIEW COMMITTEE SHALL ONLY ACT
8	COLLECTIVELY IN A DISPUTE SUBMITTED TO THE MEDIATION, FACT-FINDING,
9	AND ARBITRATION PANEL PROCESSES IN §§ 4-5-402 THROUGH 4-5-407 OF THIS
10	ARTICLE.
11	§ 4-5-401.
12	(A) [This] EXCEPT AS PROVIDED IN SUBSECTION (B) OF THIS SECTION, THIS
13	subtitle does not apply to all sworn uninformed classes of merit system employees of:
14	(1) The Police Department on pay schedule IV of the County Classification
15	and Compensation Plan; and
16	(2) The Fire Department on pay schedule V of the County Classification and
17	Compensation Plan.
18	(B) THIS SUBTITLE APPLIES TO A DISPUTE SUBMITTED BY THE COUNTY
19	ADMINISTRATION AND THE HEALTH CARE REVIEW COMMITTEE AS PROVIDED IN
20	§ 4-3-504 OF THIS ARTICLE.

1 § 4-5-405.

# 2 (a)(1) If the county administration and the exclusive representative are unable to reach an 3 agreement on wages, hours, or terms and conditions of employment by February 1, they shall 4 submit their dispute to mediation by a third party.

5 (2) IF THE COUNTY ADMINISTRATION AND THE HEALTH CARE
6 REVIEW COMMITTEE ARE UNABLE TO REACH AGREEMENT BY FEBRUARY 1,
7 THEY SHALL SUBMIT THEIR DISPUTE TO MEDIATION BY A THIRD PARTY.

8 § 4-5-406.

9 (a)(1)(I) If the county administration and the exclusive representative are unable to 10 reach an agreement in mediation by February 20, by mutual agreement, they shall select a fact 11 finder.

12 [(2)] (II) If more than one exclusive representative is involved in the
13 dispute, for purposes of this section, they shall act as a group.

(2) IF THE COUNTY ADMINISTRATION AND THE HEALTH CARE
REVIEW COMMITTEE ARE UNABLE TO REACH AN AGREEMENT IN MEDIATION BY
FEBRUARY 20, BY MUTUAL AGREEMENT, THEY SHALL SELECT A FACT FINDER.
(b) If the county administration and the exclusive representative OR THE COUNTY
ADMINISTRATION AND THE HEALTH CARE REVIEW COMMITTEE, AS APPLICABLE,
are unable to agree on the selection of the fact finder within 3 working days, the parties shall
select a fact finder from a panel of neutrals maintained by a mutually acceptable impartial third

1 party agency.

2	(d)(1) In making the findings and recommendations required under this section, the fact
3	finder shall take into consideration, among other pertinent factors:
4	[(1)] (I) Wages, benefits, hours, and other working conditions of other
5	county employees both in the county and in other similar political subdivisions of the state;
6	[(2)] (II) Wages, benefits, hours, and other benefits available to or received
7	by county employees as compared with private sector employees in the county;
8	[(3)] (III) Cost-of-living data; and
9	[(4)] (IV) The availability of funds.
10	(2) IN ADDITION TO THE PROVISIONS OF PARAGRAPH (1) OF THIS
11	SUBSECTION, IN MAKING THE FINDINGS AND RECOMMENDATIONS IN A DISPUTE
12	BETWEEN THE COUNTY ADMINISTRATION AND THE HEALTH CARE REVIEW
13	COMMITTEE REQUIRED UNDER THIS SECTION, THE FACT FINDER SHALL TAKE
14	INTO CONSIDERATION, AMONG OTHER PERTINENT FACTORS:
15	(I) HEALTH COVERAGE COSTS;
16	(II) NEW AND DIFFERENT BENEFIT OFFERINGS;
17	(III) PLAN DESIGNS; AND
18	(IV) COST CONTAINMENT MEASURES.
19	(e) (1) Copies of the fact finder's findings and recommendations shall be sent to
20	the County Executive, any exclusive representative involved, THE HEALTH CARE REVIEW

1 COMMITTEE, IF APPLICABLE, each member of the County Council, and the mediator.

2 § 4-5-407.

(a)	If the	county admin	istration and the exclusive representative OR THE COUNTY
ADMINISTR	RATION	N AND THE H	HEALTH CARE REVIEW COMMITTEE, AS APPLICABLE,
are unable to	resolve	their dispute	after mediation and fact-finding, the Arbitration Panel shall be
convened and	l shall:		
	(1)	Meet with th	ne negotiating parties, separately or together, and review the
positions of e	ach; an	d	
	(2)	Before Apri	1 5, submit to the County Executive its recommendations for
the County E	xecutiv	e's considerati	on.
(b)	The C	County Execut	ive shall:
	(1)	[Review] RI	EVIEW, AS APPLICABLE:
		(i) The	final recommendations of the Arbitration Panel;
		(ii) The	written recommendations of exclusive representatives that are
parties to the	dispute	;	
		(iii) THE	WRITTEN RECOMMENDATIONS OF THE HEALTH
		CAR	RE REVIEW COMMITTEE;
		(IV) The co	unty administration's recommendations; and
		[(iv)] (V)	The fact finder's report; and
	ADMINISTR are unable to convened and positions of e the County E (b)	ADMINISTRATION are unable to resolve convened and shall: (1) positions of each; an (2) the County Executiv (b) The C (1)	ADMINISTRATION AND THE R         are unable to resolve their dispute         convened and shall:         (1)       Meet with dispute         positions of each; and         (2)       Before April         (b)       The County Executive         (b)       The Curty Executive         (1)       [Review] RI         (1)       [Review] RI

1	(2) Make a decision for resolution of the dispute, acting within the framework
2	of the Charter provisions and the framework of fiscal procedures, laws, rules and regulations of
3	the county, and the constitution and laws of the state.
4	SECTION 2. AND BE IT FURTHER ENACTED, that the Laws of Baltimore County
5	shall read as follows:
6	Article 4. Human Resources
0	Article 4. Human Resources
7	§ 4-5-401.
8	(a) Except as provided in subsection (b) of this section, this subtitle does not apply to all
9	sworn uninformed classes of merit system employees of:
10	(1) The Police Department on pay schedule IV of the County Classification
11	and Compensation Plan; and
12	(2) The Fire Department on pay schedule V of the County Classification and
13	Compensation Plan.
14	(b) PART II OF [This] THIS subtitle applies to a dispute submitted by the County
15	Administration and the Health Care Review Committee as provided in § 4-3-504 of this article.
16	SECTION 3. AND BE IT FURTHER ENACTED, that the County Council finds that the
17	intent of this Act is to codify in the Paltimore County Code the provisions of the past and present
1/	intent of this Act is to codify in the Baltimore County Code the provisions of the past and present
18	Memoranda of Understanding between the County Administration and the exclusive

1	representatives of the county representation units that provide for the establishment and
2	responsibilities of the Heath Care Review Committee. The County Council further finds that it is
3	not the intent of this Act to establish health care benefits as a statutory or vested right of
4	employees of the county.

5 SECTION 4. AND BE IT FURTHER ENACTED, that Section 2 of this Act shall take
6 effect April 1, 2014.

SECTION 5. AND BE IT FURTHER ENACTED, that this Act, having passed by the
affirmative votes of five members of the County Council, shall take effect on March 4, 2013.